Reformulation experiences: Reducing fat, salt and sugar in the Welsh food and drink manufacturing industry Leanne Ellis, Jessica Lacey, Katie Pressdee, Helen R. Taylor and Ellen W. Evans* ZERO2FIVE Food Industry Centre Research Group, Cardiff Metropolitan University, Wales, UK *Corresponding author: elevans@cardiffmet.ac.uk

Introduction

In Wales, consumption data indicate consumer reliance on convenience food¹, under consumption of fruit and vegetables² intakes of fat³, salt⁴ and sugar⁵ exceeding dietary recommendations and consumption of high fat, salt and sugar food and drink products¹.

Consequently, in Wales 58% of adults² and 25% of children are overweight⁶. Food-related ill health, particularly among children is reportedly greater in Wales than the rest of the UK^{7,8}. The cost of food-related ill-health has a significant impact on the National Health Service in Wales⁹.

Reformulation experiences of Welsh food and drink manufacturing businesses

Results

Reformulation can involve the reduction, removal or replacement of target nutrients such as fat, salt and/or sugar, given the function of these nutrients in food products, reformulation can have an impact on the product in terms of sensory changes, shelf life reduction and on production costs (Figure 1).



It may be suggested that Welsh food and drink manufacturing and processing businesses have a role to play by providing Welsh consumers with more nutritionally beneficial choices. The Welsh Government 'Food for Wales, Food from Wales 2010-2020 strategy¹⁰' aims to nurture a food sector which can provide high standard food that is sustainable, safe, affordable and healthy.

Reformulation can produce food of greater nutritional benefit to consumers. UK voluntary reformulation has reduced levels of salt¹¹, the Childhood obesity action plan, aims for FDMPB reformulation to lower levels of sugar¹².

However, reformulation is not a straightforward process, many factors may limit the feasibility of reformulation. Currently, little is known about the reformulation experiences of food and drink manufacturers in Wales.

Research aim

Explore the reformulation activity of manufacturers in Wales to identify associated drivers, barriers, benefits and required support mechanisms to facilitate effective reformulation activity.

Methods

As part of a large Welsh Government funded research project¹³, food and drink manufacturers in Wales participated in the two phases of research:

Not only can reformulation have an impact on the food product, it can have an effect on the manufacturer and the consumer. These factors may limit the feasibility of reformulation.

The drivers, barriers, benefits of reformulation were explored and potential support mechanisms required to enable manufacturers to facilitate effective reformulation activity were identified:

Drivers for reformulation

Consumer demand for 'healthier' food products and pressure by retailers to meet Responsibility Deal pledges were drivers for reformulation among food businesses in Wales:



Costs associated with reformulation were reported as challenges, particularly for micro/SME manufacturers. Factors including timescale, changes in sensory attributes, shelf-life and consumer perceptions were

also discussed:

"The high cost of 'salt replacements' made reformulation using this method not feasible."

"Where these ingredients are reduced or removed, the sensory attributes of the product could potentially be

Replacement Reformulation Sensory attributes **Food safety** Impact **Production costs** Figure 1. Approach and impact of reformulation

Benefits of reformulation

The identified benefits of reformulation in some cases included reduced costs through reduced wastage, reduced cooking time,

"During the reformulation, less separation of the fats in emulsion and variation in flavour was observed making the product more aesthetically acceptable especially important when the product is nearing end of life."

"Some cost savings were found during the development of these products where lower priced raw materials were used as the fat replacers yet the

(Independent Product Innovation Specialist)

"One of the advantages is that in some recipes yields have increased as a

(Producer of confectionary, smoothie and fruit juice) Other benefits included significant commercial opportunities to develop new products to meet changing consumer demand.

Support to enable reformulation

- In-depth interviews regarding reformulation experiences giving insight to the drivers and barriers to conducting food product reformulation (*n*=7)
- online questionnaires regarding reformulation activity and reduction estimates (*n*=21).

Ethical approval for the study was obtained from the Cardiff School of Health Sciences Ethics Committee.

Acknowledgements

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- 2. Welsh Government. (2015) Statistical Bulletin. Welsh Health Survey 2014: Healthrelated lifestyle results. SB 30/2015.
- 3. DEFRA. (2014) Family Food 2013.
- 4. National Centre for Social Research. (2007) An assessment of dietary sodium levels among adults (aged 19–64) in the general population in Wales, based on analysis of dietary sodium in 24-hour urine samples. Joint Health Surveys Unit.
- 5. Food Standards Agency in Wales, Welsh Government, PHE. (2015) National Diet and Nutrition Survey Rolling Programme (NDNS RP) Results from Years 2-5 (combined) for Wales (2009/10-2012/13).

(Savoury pastry, breads and cake producer)

negatively affected."

(Savoury pastry, breads and cake producer)

"Although the business can see the

associated with development is the

biggest barrier to reformulation."

(Mediterranean vegetarian snack producer)

"One of the challenges of reformulating recipes, especially, is to maintain the flavour of the product, as well as being mindful of food safety parameters such as pH levels which contribute to the product safety."

(Confectionary producer)

"The company have chosen not to undertake any further reformulation as work on the products would be benefits of reformulation, the cost in very costly, further reformulation terms of technical expertise and time activity is limited by legislative requirements, brand standards and cost."

(Independent Product Innovation Specialist)

As the process of reformulation was deemed to be time and budget consuming, manufacturers identified the need for potential support mechanisms to assist and support reformulation.

"Funding opportunities to support the development process and its cost may encourage smaller businesses to invest in reformulation."

(Artisan charcuterie and cured meat producer)

"Small businesses are ill equipped and resourced to facilitate effective new product development so require access to an independent, qualified, technical resource to support this activity."

(Specialist nutritional consultant for manufacturers and caterers)

"What would make reformulation easier for the business, and in general, a wider availability or knowledge of information on application rates for 'alternative ingredients'."

(Producer of smoothie and fruit juice)

Reformulation reductions in the Welsh food and drink manufacturing industry

Three-quarters (76%) reported reformulation activity to reduce fat (33%), salt (48%) and/or sugar (52%) content of foods (Figure 2).



Figure 2. Fat, salt and sugar reformulation activity (*n*=21)

Examples of reformulation activity to reduce fat content included:

- Replacing palm oil/butter with proteins, fruits or nuts
- Replacing shoulder of pork with visually lean cuts
- Reducing amount of oil added to houmous and dips

Examples of reformulation activity to reduce salt content included:

- Replacing salt with natural flavours to enhance taste
- Replacing salt with sun dried tomatoes to season ravioli filling
- Reducing quantity of salt added
- Removing salt completely from recipe

Examples of reformulation activity to reduce sugar content included:

• Replacing sugar with sweeteners

- 6. Public Health Wales (2015) Child Measurement Programme for Wales 2013/2014.
- 7. Health and Social Care Information Centre. (2013) Children's Dental Health Survey. Executive Summary. England, Wales and Northern Ireland.
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- 12. Public Health England (2017). Sugar Reduction: Achieving the 20%. A technical report outlining progress to date, guidelines for industry, 2015 baseline levels in key foods and next steps.
- 13. Evans EW, et al., (2016) Food for the future: a review of food, health and nutrition policy by the ZERO2FIVE Food Industry Centre at Cardiff Metropolitan University on behalf of the Welsh Government.

Various methods facilitated reformulation. Creating a bespoke seasoning enabled a sausage producer to reduce salt by 25% thus resulting in an annual reduction of 63,513Kg in salt usage.

Reducing quantity of sugar used in cake production

• Removing sugar added to decorate cakes

Conclusions

- The study has determined significant reformulation efforts have already been made by Welsh FDMPBs, however support mechanisms are required to enable continued reformulation efforts.
- It must be considered that as the majority of food consumed in Wales is not produced in Wales, future policies directed at Welsh FDMPBs to improve nutritional content of foods will have limited impact. Interventions that influence Welsh consumer's point-of-purchase/consumption decisions will have greatest impact.

